#### STATE OF WEST VIRGINIA

At a Regular Term the Supreme Court of Appeals, continued and held at Charleston, Kanawha County, on June 10, 2019, the following order was made and entered:

RE: Request for Public Comment on Amendments to Rules Relating to Electronic Filing, Specifically, Trial Court Rules 11.02 and 15A and Rule 6 of the Rules of Practice and Procedure for Family Courts

No. 19-Rules-11

On this day came the Court and proceeded to consider proposed amendments to the rules relating to electronic filing, specifically, Trial Court Rules 11.02 and 15A and Rule 6 of the Rules of Practice and Procedure for Family Courts.

The Court has jurisdiction pursuant to Article VIII §1 of the West Virginia Constitution. Upon review, the Court is of the opinion that the proposed amendments should be published for comment for a period of forty-five days. Comments must be filed in writing with the Clerk of the Court on or before July 26, 2019.

The proposed amendments are set forth below. Proposed additions are indicated by underscoring, and deletions are indicated by strikethrough.

#### **Trial Court Rules**

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#### Rule 11.02. Format

Every order shall designate the date of the proceeding and shall be double spaced. In addition, every order shall set out clearly and distinctly, in its last substantive paragraph, any and all directives to the clerk; and the clerk shall make a notation in the margin as to when those directives have been completed. For orders that are electronically filed under Rule 15 or 15A of these Rules, a separate docket entry by the clerk, containing the required notation, will satisfy this requirement.

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# Rule 15A. Electronic Filing and Service of Circuit and Family Court Actions (excluding Mass Litigation) Rule 15A.01.\_Application.

Trial Court Rule 15A, which may also be referred to as "E-Filing Pilot-Rules," shall govern electronic filing and service of documents and maintenance of case-related information in the circuit courts and family courts of West Virginia in those Actions selected for participation in

the Pilot Program pursuant to Rule 15A.04 in any Action before a circuit court or family court in a Pilot County. This rule does not preclude future application of electronic filing and service in other types of actions. Trial Court Rule 15 governs electronic filing and service in certain Mass Litigation.

#### Rule 15A.02. Definitions.

- (a)\_"Action" Any eivil-matter, issue, or proceeding filed or pending before a circuit court or family court.
- (b) "Active Counties" The counties where the E-Filing System has been implemented.
- (c) "Credentials" The unique account username and password assigned to each E-Filing System registered user.
- (<u>bd</u>)\_"Document" Any pleading, motion, notice, or other document intended to be filed in an Action.
- (ee)\_"E-File Case" Any Action meeting the requirements of Rule 15A.04 in which Documents will be electronically filed and served.
- (df)\_"E-Filing Pilot-Rules" This Trial Court Rule 15A.
- (eg)\_"E-Filing Receipt" The electronic document generated by the E-Filing System upon proper filing of a Document electronically.
- $(\underline{fh})$  "E-Filing System" The <u>applications electronic and information-technology infrastructure</u> that supports electronic filing and service in the courts in West Virginia, as designated by the Supreme Court of Appeals.
- ((gi) "E-Filing System Provider Administrator" The entity that provides Provider of access to the E-Filing System and related support systems, as designated by the Supreme Court of Appeals.
- (hj)\_"Notice of Electronic Filing" The electronic document generated and emailed to Users in an Action notifying Users when a Document is electronically filed.
- (i)"Pilot Project" The project to establish an e-filing pilot program in Pilot Counties directed by administrative order of the Supreme Court of Appeals.
- (j)"Pilot Counties" The counties specified by the Supreme Court of Appeals for participation in the Pilot Project.
- $(\underline{k}\underline{k})$  "User" A person who is approved by the E-Filing System Provider Supreme Court of Appeals to participate in the E-Filing System.

(1)"User Identity" The unique electronic credentials generated and assigned to a
User by the E-Filing System Provider.

Rule 15A.03. Purpose-

These E-Filing Pilot Rules are adopted to implement the Pilot Project in the Pilot Counties. These E-Filing Pilot Rules are intended, upon completion of the Pilot Project, to serve as the basis for changes in rules applying to electronic filing and service and are therefore matters of statewide concern. The Supreme Court of Appeals hereby adopts these E-Filing Pilot Rules effective May 1, 2014. Rule 15A.04. Filing of Actions Selection of Cases for Participation in Pilot Program.

E-Filing Rules. Within the Pilot Counties, participation of Actions in the Pilot Project shall not be mandatory, except as otherwise provided within this rule. Actions before circuit courts or family courts within Pilot Counties shall be subject to these E-Filing Pilot Rules by

- (a) the party initiating the Action filing the Complaint via the E-Filing System, unless the judge presiding over the Action later orders that the Action proceed pursuant to traditional filing and service methods in other rules or statutes; or
- (b) the judge presiding over any Action, sua sponte or upon the motion of the party against whom the action is filed, entering an order designating the Action for E-Filing under these rules.

Circuit court judges and family court judges are encouraged to facilitate as much participation in the Pilot Project as practical in order to provide a sound basis for implementation of e-filing rules and procedures. Within the Pilot County of Marion County, participation of Actions in the Pilot Project shall be mandatory in all Actions filed on or after December 1, 2014, with two exceptions, those being Domestic Relations cases involving the Department of Health and Human Resources Bureau for Child Support Enforcement and Mental Hygiene cases. Participation in Domestic Relations cases involving the Department of Health and Human Resources Bureau for Child Support Enforcement shall be mandatory in all such actions filed on or after February 1, 2015. Participation of Mental Hygiene cases in the Pilot Project shall be mandatory in all such actions filed on or after January 1, 2016. Within the Pilot County of Jefferson County, participation of Actions in the Pilot Project shall be mandatory in all Actions filed on or after September 1, 2015, with one exception, that being Mental Hygiene cases. Participation of Mental Hygiene cases in the Pilot Project shall be mandatory in all such actions filed on or after January 1, 2016. A party represented by counsel must e-file documents in accordance with these E-Filing Pilot Rules. Persons not represented by counsel may e-file documents, but e-filing is not required.

<u>Parties not represented by an attorney must file all Actions with the circuit clerk's office, who shall electronically file the Actions upon receipt.</u>

Once participation of actions in the Pilot Project is mandatory, e Electronic filing in an Active County is mandatory. Courts and clerks in Active Counties must shall not offer to attorneys any alternative electronic document filing transmission system (including facsimile filing), except in the event of emergency. Courts or clerks who cannot comply with this rule by the implementation date may petition the Supreme Court of Appeals for an extension, for good cause shown. Further mandatory participation of Actions will be added in due course.

### Rule 15A.05.\_Integration with Other Rules.

The filing and service of Documents in an E-File Case in accordance with these E-Filing Pilot Rules shall constitute compliance with the Rules of Civil Procedure and Rules of Practice and Procedure for Family Court governing filing and service. If a compliance with the Rules of Civil Procedure and Rules of Practice and Procedure for Family Court governing filing and service. If a conflict exists between these E-Filing Pilot-Rules and any other rules or statutes, the E-Filing Pilot-Rules shall govern. All filings, whether electronic or paper, shall otherwise comply with the Rules of Civil Procedure, Rules of Practice and Procedure for Family Court and the Trial Court Rules.

# Rule 15A.06.\_Becoming an Authorized User; <u>User IdentitiesCredentials</u>; Payment of <u>Filing Fees</u>.

The E-Filing System requires <u>parties Users</u> to complete training and become registered participants in order to file and serve, receive service, access, and use the system. Each <u>participant User shall register with the E-Filing System Provider, shall provide the information necessary to complete registration, and pay <u>all applicable fees associated with filing Actions the fees billed by the E-Filing System Provider at rates approved by the Supreme Court of Appeals. Upon completion of the registration, the E-Filing System Provider shall issue a User Identity to the User Users receive credentials by email from the provider.</u></u>

# Rule 15A.07.\_User Responsibility to Maintain Up-to-Date Accurate Information.

Users shall notify—maintain accurate information within the the E-Filing System; to include Provider within 10 days of any change in firm name, delivery address, fax number or e-mail address. Participants who have set an e-mail notification preference are solely responsible for providing an accurate, up-to-date e-mail address and for ensuring that the e-mail account is properly configured to receive Notices of Electronic Filing.

# Rule 15A.08.\_User Responsibility for Security.

Each User is responsible for the confidentiality, security, and use of their User Identity Credentials. If a User becomes aware that a User Identity Credentials has have become compromised, the User shall immediately notify the E-Filing System Provider and

request atake immediate measures to change in username, <u>Credential</u> password, or profile information.

#### Rule 15A.09. User Responsibility for Compliance with Rules.

Use of a <u>User IdentityCredentials</u> shall constitute; (a) an agreement by the User to comply with the E-Filing Pilot Rules and that any filings made under their <u>User IdentityCredentials</u> will comply with the E-Filing Rules; and <u>as well as (b)</u> an acknowledgement that the User's e-mail address is current, <u>workingfunctional</u>, and capable of receiving Documents served electronically.; and.

#### Rule 15A.10.\_User of User Identity Credentials by Others.

A User shall not authorize anyone to e-file or serve on that User's behalf, other than an employee of their law firm or a service provider retained to assist in e-filing and service. No person shall utilize, or allow another person to utilize, the <u>User IdentityCredentials</u> of another in connection with e-filing or service.

# Rule 15A.11.\_Signatures.

Each Document shall be deemed to have been signed by the attorney, or by the party not represented by an attorney who authorized the filing, and shall bear a facsimile or typographical signature of such person, e.g. "/s/ Adam Attorney." Each Document e-filed by or on behalf of a party shall also include the address and telephone number of the attorney or unrepresented party filing such document. Attorneys shall also include their West Virginia State Bar Identification Number or a notation that the attorney has been admitted pro hac vice. The e-filing of a Document by a lawyer, or another under the authorization of a lawyer, signed in the manner described in this Rule shall constitute a signature of that lawyer under Rule 11(a) of the Rules of Civil Procedure and Rule 11(a) of the Rules of Practice and Procedure for Family Court.

# Rule 15A.12.\_Authenticity.

Documents filed electronically in accordance with these E-Filing Pilot-Rules and accurate printouts of such documents shall be deemed authentic.

# Rule 15A.13.\_Preservation of Originals.

Where original documents exist, <u>parties not represented by an attorney and attorney the User filers</u> shall retain original\_s of such original documents until five (5) years following the final disposition, including appeals, of an Action. When necessary, any court may order production of original documents.

# Rule 15A.14.\_Form of Document.

All Documents must be in Portable Document Format (.pdf) and produced produced in a format and resolution that is both legible and that is legible acceptable within the E-filing System. If a Document is unable to be converted produced to a .pdf file in a legible

manner, according to these standards, or if a Document is unable to be converted to a .pdf format (audio recordings, videos, large maps, etc.), then the Document must be filed conventionally with the circuit clerk. Except as described in these E-Filing Pilot Rules, all Documents filed electronically shall comply with other rules or statutes.

### Rule 15A.15.\_Title and Description of Document.

All Documents filed electronically shall be appropriately titled and described by the User in within the E-Filing System's system. Titles contain generic document types generated by the E-Filing System, and the User must select-appropriately the appropriate title, e.g., Motion to Compel, Motion for Summary Judgment. Descriptions are inputted entered by Users into text fields, and the User must accurately describe the Document, e.g., Defendant Jane Doe's Motion for Summary Judgment on Count I of Plaintiff's Amended Complaint.

Rule 15A.16.\_E-Filing Receipts; Effect of E-Filing; Date and Time of E-Filing. Once a Document is properly filed, the E-Filing System shall generate an E-Filing Receipt for that Document. A filing is not completed for the purposes of these E-filing Pilot Rules until the User making the filing has received the E-Filing Receipt. The Document shall be deemed filed with the circuit clerk in the Action on the date and time noted on the E-Filing Receipt. It is the responsibility of the User to check their online inboxregistered email to view e-filed documents. Courtesy e-mail notification of a filing shall not constitute service.

# Rule 15A.17.\_Complaint and Summons.

Complaints or other initiating Documents filed electronically shall be filed with the Action number blank. The E-filing System—will\_automatically assigns an appropriate Action number upon completion of electronically filing the Complaint or other initiating Documents. Where required, Civil Case Information Sheets or other Case Information Sheets in an Action shall be completed and electronically filed by the User filing the initiating Document. Any Document initiating an Action by electronic filing shall include the appropriate summons or other process for issuance by the circuit clerk. The circuit clerk shall forthwith issue the original summons as directed by the User initiating the Action.

### Rule 15A.18.\_Electronic Service.

Except where otherwise provided, every e-filed document shall be e-served. The E-Filing System shall generate a Notice of Electronic Filing and email it to the email address of record of the filing User and any parties attorney Users who have appeared in the Action who are also Users of the E-Filing System. The Notice of Electronic Filing will include the Document filed as an attachment or a link to download the Document. Upon receipt of the Notice of Electronic Filing, service is complete and effective to those parties who are Users of the E-Filing System as of the date and time listed on the Notice of Electronic Filing and shall be considered service under Rule 5 of the Rules of Civil Procedure and Rule 10 of the Rules of Practice and Procedure for Family Court. Electronic service shall be treated the same as

service by mail for purposes of the Rules of Civil Procedure and the Rules of Practice and Procedure for Family Court. It is the responsibility of the User to check their online inboxregistered email to view e-filed and served documents. Courtesy e-mail notification of a filing shall not constitute service.

#### Rule 15A.19.\_Certificates of Service.

The Notice of Electronic Filing does not constitute a valid Certificate of Service <u>under the E-Filing Rules when the Rules of Civil Procedure or Rules of Practice and Procedure for Family Court require specific service, e.g. service by Sheriff, Secretary of State, or certified <u>mail-under the E-Filing Pilot Rules or the Rules of Civil Procedure or Rules of Practice and Procedure for Family Court</u>. Where required by the Rules of Civil Procedure or Rules of <u>Practice and Procedure for Family Court</u>, a User making a filing on the E-Filing System must complete a Certificate of Service that complies with the Rules of Civil Procedure and Rules of Practice and Procedure for Family Court and include it with any Document filed electronically, noting the manner in which each party was served.</u>

#### Rule 15A.20. Exceptions to Electronic Service.

Documents required to be served in conformity with Rule 4, Rule 4.1, or Rule 45 of the Rules of Civil Procedure and Rule 9(b) of the Rules of Practice and Procedure for Family Court or where personal service is otherwise required by rule or statute, including without limitation, complaint, new party amended complaint, or third-party complaint, summonses and subpoenas, may not be served pursuant to these E-Filing Pilot-Rules and must instead be served in conformity with those rules or statutes.

# Rule 15A.21.\_Service to Parties who are not Users of the E-Filing System.

A User making a filing on the E-Filing System must determine if any parties in the Action are not Users and therefore not capable of receiving electronic service. If any such non-User has appeared as a party in the Action, the User making an e-filing must provide service to the non-User using traditional service methods.

# Rule 15A.22.\_Unavailability of E-Filing System.

If a party misses a filing deadline because of an inability to electronically file Documents based upon the unavailability of the E-Filing System, the party may submit the untimely Document, accompanied by a sworn declaration stating the reason for missing the deadline no later than 12:00 p.m. of the first day on which the circuit clerk's office is open for business following the original filing deadline.

# Rule 15A.23.\_Filing of Sealed Documents.

A motion to seal documents shall be e-filed and served. However, any documents that are the subject of a motion to seal shall be filed with the court enclosed in sealed envelopes to be opened as directed by the court pursuant to Rule 26(c)(8) of the Rules of Civil Procedure or

Rule 6 of the Rules of Practice and Procedure for Family Court, and a copy of the documents that are the subject of the motion to seal shall be provided to the judge for review.

#### Rule 15A.24.\_Private Information.

Unless expressly required by law, Users shall not e-file any Document which is publicly available Document which contains any person's social security, employer taxpayer identification, drivers' license, state identification, passport, checking account, savings account, credit card, or debit card number, or personal identification (PIN) code or passwords. Redactions, where necessary, shall ensure complete privacy of the information. It shall be the sole responsibility of the User filing a Document to comply with this Rule. Neither the court nor the circuit clerk shall be responsible for reviewing Documents for compliance with this Rule.

# Rule 15A.25.\_Entry of Order and Judgements; Notice thereof.

Orders issued by the court shall bear a typographic signature and an official e-filing court stamp, and shall be e-filed and served. Non-Users shall be served in accordance with the Rules of Civil Procedure. The date of the official e-filing court stamp shall constitute the date of entry of the order. E-filed orders maintained as part of the electronic register of actions shall satisfy the requirements of Rule 77(d) of the Rules of Civil Procedure and Rule 5 of the Rules of Practice and Procedure for Family Court. An electronic register of actions, with associated documents and filing receipts, shall be maintained as part of the E-Filing System and shall constitute the electronic docket and satisfy the requirements of Rule 79 of the Rules of Civil Procedure and Rule 5 of the Rules of Practice and Procedure for Family Court. Documents that are e-filed constitute the official court record, and e-filed documents have the same force and effect as documents filed by traditional means and are deemed to be in compliance with Trial Court Rule 10.01.

#### Rule 15A.26. Public Access to Court Records.

The circuit clerk in the Pilot County where an E-File Case is pending shall make available to the general public access to the electronic docket, pleadings and other documents that are not sealed or otherwise confidential. Copies made from the electronic records shall be printed by the circuit clerk's office, and standard copying fees shall be charged.

# **Rules of Practice and Procedure for Family Courts**

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Rule 6. Court files; confidentiality; access; proceedings.

General provisions. — All orders are public records. All pleadings, recordings, exhibits, transcripts, or other documents contained in a court file are confidential, and shall not be available for public inspection; but unless the file is sealed pursuant to this rule or access is otherwise prohibited by order, any document in the file shall be available for inspection and copying by the parties, attorneys of record, guardians ad litem, designees authorized by a party in writing, and any person with standing to modify or enforce a support order. A family court judge or circuit judge may open and inspect the entire contents of the court file in any case pending before the judge's court. When sensitive information has been disclosed in a hearing, pleading, or document filing, the court may order such information sealed in the court file. Sealed court files shall be opened only by order.

<u>Clerk's Comment:</u> Current limitations with electronic filing prevent orders in family court cases from being available electronically. Family court orders are available for public inspection at the circuit clerk's office.

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